

## POLICY AND RESOURCES COMMITTEE - 20 JULY 2020

### PART I - DELEGATED

#### 6. LOCAL PLAN (DCES)

##### 1 Summary

1.1 The Local Plan Sub Committee (LPSC) has considered a number of reports on draft policies over the last 16 months for inclusion in the new Local Plan. This report brings together the recommendations from the LPSC meetings for approval by the Policy and Resources Committee.

##### 2 Details

2.1 The table below lists the dates of the LPSC meetings with a link to the original reports, the recommendations from the LPSC and details the Appendix to this report that contain the LPSC approved policies.

Date of LPSC and Link to Reports	Recommendation Reference and Title	Recommendation	Appendix
28/3/2019 <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-28-march-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-28-march-7pm</a>	LPSC21/18 Provision for Gypsies, Travellers and Travelling Showpeople	Councillor Chris Lloyd moved, duly seconded, that the recommendations be agreed. <b>RESOLVED:</b> Noted the decisions made by the Local Plan Member Working Group, Policy and Resources Committee and Full Council in regard to the GTTS LDD as set out in the report; Noted the number of consultations already undertaken on the GTTS LDD and the proposed allocations for Travellers sites; Noted that details of the consultations are available on the Council's website. Noted the results of the Needs Assessments as previously reported to the Local Plan Member Working Group as set out in the report; Noted that the contents of the GTTS LDD (Preferred Options) October 2014 are to be updated to reflect the changes detailed in this report and to reflect the findings of the Final Needs Assessment (Appendix 2); <b>RECOMMEND:</b> That the Local Plan Sub-Committee recommend to the Policy and Resources Committee a Draft Local Plan that includes: The updated content of the GTTS LDD and the criteria based policy as set out in Appendix 3.	Appendix 1
20/6/2019 <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-20-june-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-20-june-7pm</a>	LPSC06/19 Retail and Leisure Topic Paper	On being put to the Committee the recommendations were declared <b>CARRIED</b> by the Chairman the voting being unanimous. <b>RESOLVED:</b> Noted the contents of the report and recommended to the Policy & Resources Committee the Draft Retail and Leisure Policy as set out in Appendix 4.	Appendix 2

<p>4/7/2019  <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-4-july-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-4-july-7pm</a></p>	<p>LPSC15/19 Carbon Emissions and on Site Renewable Energy</p>	<p>On being put to the Committee the recommendations in the report to include the revised wording of the Policy were declared CARRIED by the Chairman RECOMMEND: Noted the contents of the report and recommended to the Policy and Resources Committee the Draft Carbon Dioxide Emissions and On Site Renewable Energy Policy as set out in Appendix 3 but to include the revised wording as follow: a) Applications for all new residential development of one unit and above and for all new commercial development will be required to submit an Energy Statement demonstrating that development proposals will produce 20% less carbon dioxide emissions than Building Regulations Part L requirements (2013) having regard to feasibility and viability. This may be achieved through a combination of energy efficiency measures, incorporation of on-site low carbon and renewable technologies, connection to a local, decentralized, renewable or low carbon energy supply.'</p>	<p>Appendix 3</p>
<p>15/7/2019  <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-monday-15-july-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-monday-15-july-7pm</a></p>	<p>LPSC24/19 Social and Community Facilities</p>	<p>On being put to the Committee the recommendation in the report was declared CARRIED by the Chairman the voting being unanimous. RECOMMEND: That the Local Plan Sub Committee note the contents of this report and recommend to the Policy and Resources Committee the Draft Social and Community Facilities Policy as set out in Appendix 1.</p>	<p>Appendix 4</p>
<p>8/8/2019  <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-8-august-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-8-august-7pm</a></p>	<p>LPSC31/19 Waterways</p>	<p>RECOMMEND: Noted the contents of the report and recommended to the Policy and Resources Committee the Draft Waterways Policy as set out in Appendix 1 of the report subject to Officers considering whether planning conditions could be included with regard to minimising impact on existing residents, waste and protecting the waterways.</p>	<p>Appendix 5</p>
	<p>LPSC33/19 Waste Management and Recycling</p>	<p>RECOMMEND: Noted the contents of this report and recommend to the Policy and Resources Committee the Draft Waste and Recycling Policy as set out in Appendix 1</p>	<p>Appendix 6</p>
	<p>LPSC34/19 Local Distinctiveness and Place Shaping</p>	<p>RECOMMEND: Noted the report and recommended to the Policy and Resources Committee:</p>	<p>Appendix 7 &amp; Appendix 8</p>
	<p>LPSC35/19 Ground Conditions, Contamination and Pollution</p>	<p>RECOMMEND: Noted the report and recommend to the Policy and Resources Committee the Draft Ground Conditions, Contamination and Pollution Policy as set out in Appendix 1.</p>	<p>Appendix 9</p>

	LPSC36/19 Overarching Policy on Sustainable Development	RECOMMEND: Noted the report and recommend to the Policy and Resources Committee the Draft Overarching Policy on Sustainable Development Policy as set out in Appendix 1	Appendix 10
	LPSC37/19 Adapting to Climate Change and Sustainable Construction	RECOMMEND: Noted the report and recommend to the Policy and Resources Committee the Draft Adapting to Climate Change and Sustainable Construction Policy as set out in Appendix 1.	Appendix 11
22/8/2019 <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-22-august-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-thursday-22-august-7pm</a>	LPSC46/19 Deliveries, Servicing and Construction Policy	On being put to the Committee the motion was declared CARRIED by the Chairman the voting being unanimous. RESOLVED: That the contents of this report be noted and recommend to the Policy and Resources Committee the Draft Deliveries. That the suggestions on the planning conditions be brought to the attention of the Head of Regulatory Services.	Appendix 12
	LPSC47/19 Housing Density	RESOLVED: That contents of the report be noted and recommend to the Policy and Resources Committee the Draft Housing Density Policy as set out in Appendix 1.	Appendix 13
16/6/2020 <a href="https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-16-june-2020-7pm">https://www.threerivers.gov.uk/meeting/local-plan-sub-committee-16-june-2020-7pm</a>	LPSC06/20 Revised Draft Policies Advertisements	RECOMMEND: Noted the contents of the report and recommend to the Policy and Resources Committee the revised Draft Policies as set out in Appendices 1 - 6 be taken forward in the Local Plan. That delegated authority be granted to the Head of Planning Policy & Projects and the Director of Communities and Environmental Services in consultation with the Lead Member to make changes to all draft policies.	Appendix 14
	LPSC06/20 Revised Draft Policies Renewable and Low Carbon Energy Developments	As above	Appendix 15
	LPSC06/20 Revised Draft Policies Residential Design and Layout and Accessible & Adaptable Buildings	As above	Appendix 16
	LPSC06/20 Revised Draft Policies Broadband and Electronic Communications	As above	Appendix 17
	LPSC06/20 Revised Draft Policies Heritage	As above	Appendix 18

	and the Historic Environment		
	LPSC06/20 Revised Draft Policies Open Space, Sport and Recreation	As above	Appendix 19
	LPSC07/20 Flood Risk & Water Resources	On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being unanimous. RECOMMEND: Noted the contents of this report and recommend to the Policy and Resources Committee that the Draft Flood Risk and Water Resources Policy as set out in Appendix 1 is included in the new Local Plan.	Appendix 20
16/6/2020 <a href="https://www.thr.eerivers.gov.uk/meeting/local-plan-sub-committee-16-june-2020-7pm">https://www.thr.eerivers.gov.uk/meeting/local-plan-sub-committee-16-june-2020-7pm</a>	LPSC08/20 Biodiversity Trees Woodland and Landscaping	On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being unanimous. RECOMMEND: Noted the contents of this report and recommend to the Policy and Resources Committee the Draft Landscape Policy as set out in Appendix 1	Appendix 21
	LPSC09/20 Landscape Character	On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being unanimous. RECOMMEND: Noted the contents of this report and recommend to the Policy and Resources Committee the Draft Landscape Policy as set out in Appendix 1	Appendix 22
6/6/2020 <a href="https://www.thr.eerivers.gov.uk/meeting/local-plan-sub-committee-16-june-2020-7pm">https://www.thr.eerivers.gov.uk/meeting/local-plan-sub-committee-16-june-2020-7pm</a>	LPSC10/20 Gypsy, travellers and Travelling Showpeople Sites Safeguarding Policy	On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being unanimous. RECOMMEND: To the Policy & Resources Committee the Draft Allocations for Gypsy and Travellers and Travelling Show people Policy as set out in Appendix 1 for inclusion in the new Local Plan.	Appendix 23
	LPSC11/20 Health and Wellbeing	On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being unanimous with the amendment that the thresholds for when developments need to submit an HIA in relation to residential and non-residential development be reduced from 100 or more residential units to 50. RECOMMEND: Noted the contents of this report and recommend to the Policy and Resources Committee the Draft Health and Wellbeing Policy as set out in Appendix 2, with the amendment that the thresholds for when developments need to submit an HIA in relation to residential and non-residential development be reduced from 100 or more residential units to 50.	Appendix 24

<p>22/6/2020<a href="https://www.threerivers.gov.uk/meetings/local-plan-sub-committee-2-july-2020-7pm">https://www.threerivers.gov.uk/meetings/local-plan-sub-committee-2-july-2020-7pm</a></p>	<p>LPSC1820 Green and Blue Infrastructure</p>	<p>On being put to the Committee the recommendations were declared CARRIED by the Chair the voting being unanimous. RECOMMEND: That the Local Plan Sub Committee note the contents of this report and recommend to the Policy and Resources Committee the Draft Green and Blue Infrastructure Policy as set out in Appendix 1.</p>	<p>Appendix 25</p>
	<p>LPSC19/20 Green Belt Policy</p>	<p>On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being 8 For, 1 Against and 0 Abstentions. RECOMMEND: That the Local Plan Sub Committee note the contents of this report and recommend to the Policy and Resources Committee the Draft Green Belt Policy as set out in Appendix 1 and the detailed criteria for Development in the Green Belt set out in Appendix 2 are included in the Local Plan</p>	<p>Appendix 26 &amp; 27</p>
	<p>LPSC20/20 Sustainable Transport and Travel</p>	<p>On being put to the Committee the recommendation was declared CARRIED by the Chair the voting being unanimous. RECOMMEND: That the Local Plan Sub Committee note the contents of this report and recommend to the Policy and Resources Committee the Draft Sustainable Transport and Travel Policy as set out in Appendix 1</p>	<p>Appendix 28</p>

### 3 Options and Reasons for Recommendations

3.1 The Council has a legal duty to progress its Local Plan. Consequently, there is no real alternative option to the Council preparing the Local Plan.

### 4 Policy/Budget Reference and Implications

4.1 The recommendations in this report are within the Council's agreed policy and budgets to prepare a Local Plan.

#### **Financial, Legal, Equal Opportunities, Community Safety, Public Health, Customer Services Centre, Communications & Website, Risk Management and Health & Safety Implications**

None specific.

### 5 Staffing Implications

5.1 The policies have been prepared by the Economic and Sustainable Development Team working with other parts of the Council, particularly the Development Management Service and other stakeholders.

### 6 Risk and Health & Safety Implications

6.1 The Council has agreed its risk management strategy which can be found on the website at <http://www.threerivers.gov.uk>. In addition, the risks of the proposals in the

report have also been assessed against the Council's duties under Health and Safety legislation relating to employees, visitors and persons affected by our operations. The risk management implications of this report are detailed below.

6.2 The subject of this report is covered by the Economic and Sustainable Development service plan. Any risks resulting from this report will be included in the risk register and, if necessary, managed within this/these plan(s).

<b>Nature of Risk</b>	<b>Consequence</b>	<b>Suggested Control Measures</b>	<b>Response</b> <i>(tolerate, treat, terminate, transfer)</i>	<b>Risk Rating</b> <i>(combination of likelihood and impact)</i>
Failure/Delay in delivering Local Plan	May lead to uncertainty in the planning process and potential increase in planning appeals and risk of intervention of Local Plan		Treat	4
Changes in National Policy & regulations	May require a significant alteration to emerging Local Plan	Keep informed on Government's changes	Tolerate	4

6.3 The above risks are scored using the matrix below. The Council has determined its aversion to risk and is prepared to tolerate risks where the combination of impact and likelihood scores 6 or less.

<b>Very Likely</b> ----- <b>Likelihood</b> ----- <b>Remote</b>	<b>Low</b>	<b>High</b>	<b>Very High</b>	<b>Very High</b>
	4	8	12	16
	<b>Low</b>	<b>Medium</b>	<b>High</b>	<b>Very High</b>
	3	6	9	12
	<b>Low</b>	<b>Low</b>	<b>Medium</b>	<b>High</b>
	2	4	6	8
	<b>Low</b>	<b>Low</b>	<b>Low</b>	<b>Low</b>
	1	2	3	4
	<b>Impact</b>			
	Low	----->		Unacceptable

<b>Impact Score</b>	<b>Likelihood Score</b>
4 (Catastrophic)	4 (Very Likely (≥80%))
3 (Critical)	3 (Likely (21-79%))
2 (Significant)	2 (Unlikely (6-20%))
1 (Marginal)	1 (Remote (≤5%))

6.4 In the officers' opinion none of the new risks above, were they to come about, would seriously prejudice the achievement of the Strategic Plan and are therefore operational risks. The effectiveness of the management of operational risks is reviewed by the Audit Committee annually.

## **7 Recommendation**

7.1 That the Policy & Resources:

- Approve the policies recommended to them by the Local Plan Sub Committee for inclusion in the new Local Plan as set out in Appendices 1 – 28 of this report, and
- That delegated authority be granted to the Head of Planning Policy & Projects and the Director of Communities and Environmental Services in consultation with the Lead Member to make changes to all draft policies.

Report prepared by: Claire May Head of Planning Policy & Projects

### **Background Papers**

Local Plan Sub Committee Reports as set out in Table 1

### **APPENDICES / ATTACHMENTS**

Appendix 1 Provision for Gypsies, Travellers and Travelling Showpeople

Appendix 2 Retail and Leisure Policy

Appendix 3 Carbon Emissions and on Site Renewable Energy

Appendix 4 Social and Community Facilities

Appendix 5 Waterways

Appendix 6 Waste Management and Recycling

Appendix 7 Local Distinctiveness and Place Shaping

Appendix 8 Design Criteria

Appendix 9 Ground Conditions, Contamination and Pollution

Appendix 10 Overarching Policy on Sustainable Development

Appendix 11 Adapting to Climate Change and Sustainable Construction

Appendix 12 Deliveries, Servicing and Construction Policy

Appendix 13 Housing Density

Appendix 14 Advertisements

Appendix 15 Renewable and Low Carbon Energy Developments  
Appendix 16 Residential Design and Layout and Accessible & Adaptable Buildings  
Appendix 17 Broadband and Electronic Communications  
Appendix 18 Heritage and the Historic Environment  
Appendix 19 Open Space, Sport and Recreation  
Appendix 20 Flood Risk & Water Resources  
Appendix 21 Biodiversity Trees Woodland and Landscaping  
Appendix 22 Landscape Character  
Appendix 23 Gypsy, Travellers and Travelling Showpeople Sites Safeguarding Policy  
Appendix 24 Health and Wellbeing  
Appendix 25 Green and Blue Infrastructure  
Appendix 26 Green Belt Policy  
Appendix 27 Development in the Green Belt  
Appendix 28 Sustainable Transport and Travel